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ONE HUNDRED TENTH CONGRESS

**U.S. House of Representatives**  
**Committee on Energy and Commerce**  
**Washington, DC 20515-6115**

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CHAIRMAN

February 27, 2007

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GREGG A. ROTHSCHILD, CHIEF COUNSEL

Dear NGO :

As you no doubt are aware, the Committee on Energy and Commerce will be examining the issue of climate change and writing legislation for consideration by the Committee. This is a complex policy area, and it is important to have as full an understanding of the facts as possible before the Committee acts.

In order to gain a better understanding of the relevant issues, we would appreciate answers to the following questions. We invite responses of both your organization and, if desired, its individual members. To ensure this information is received on a timely basis, please provide your response by Monday, March 19, 2007. Please feel free to send additional comments you may have on issues pertaining to climate change policy.

1. Please outline which issues should be addressed in the Committee's legislation, how you think they should be resolved, and your recommended timetable for Congressional consideration and enactment. For any policy recommendations, please address the impacts you believe the relevant policy would have on:
  - (a) emissions of greenhouse gases and the rate and consequences of climate change; and
  - (b) the effects on the U.S. economy, consumer prices, and jobs.
2. One particular policy option that has received a substantial amount of attention and analysis is "cap-and-trade." Please answer the following questions regarding the potential enactment of a cap-and-trade policy:
  - a. Which sectors should it cover? Should some sectors be phased-in over time?
  - b. To what degree should the details be set in statute by Congress or delegated to another entity?

- c. Should the program's requirements be imposed upstream or downstream or some combination thereof?
  - d. How should allowances be allocated? By whom? What percentage of the allowances, if any, should be auctioned? Should non-emitting sources, such as nuclear plants, be given allowances?
  - e. How should the cap be set (e.g., tons of greenhouse gases emitted, CO<sub>2</sub> intensity)?
  - f. Where should the cap be set for different years?
  - g. Which greenhouse gases should be covered?
  - h. Should early reductions be credited? If so, what criteria should be used to determine what is an early reduction?
  - I. Should the program employ a safety valve? If so, at what level?
  - j. Should offsets be allowed? If so, what types of offsets? What criteria should govern the types of offsets that would be allowed?
  - k. If an auction or a safety valve is used, what should be done with the revenue from those features?
  - l. Are there special features that should be added to encourage technological development?
  - m. Are there design features that would encourage high-emitting developing countries to agree to limits on their greenhouse gas emissions?
3. How well do you believe existing authorities permitting or compelling voluntary or mandatory actions are functioning? What lessons do you think can be learned from existing voluntary or mandatory programs?
4. How should potential mandatory domestic requirements be integrated with future obligations the United States may assume under the 1992 United Nations Framework Convention on Climate Change? In particular, how should any U.S. domestic regime be timed relative to any international obligations? Should adoption of mandatory domestic requirements be conditioned upon assumption of specific responsibilities by developing nations?

We realize preparing a response to these questions will take time and effort on your part. We appreciate any help you can provide in furthering my understanding of the significant factual and policy issues involved in the debate concerning potential Congressional action on climate change legislation. Should you have any questions, please contact Bruce Harris, Lorie Schmidt, or Sue Sheridan with the Committee staff at (202) 225-2927.

Due to the delays in the mail deliveries on Capitol Hill, we ask that if possible, please send your response by e-mail (c/o [chris.treanor@mail.house.gov](mailto:chris.treanor@mail.house.gov)) or fax it to the committee at (202) 225-2525. It may also be delivered to the Committee offices at Room 2125 Rayburn House Office Building, Washington, D.C. 20515.

With every good wish.

Sincerely,

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John D. Dingell  
Chairman  
Committee on Energy and Commerce

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Rick Boucher  
Chairman  
Subcommittee on Energy and Air Quality

cc: The Honorable Joe Barton, Ranking Member  
Committee on Energy and Commerce

The Honorable J. Dennis Hastert, Ranking Member  
Subcommittee on Energy and Air Quality

The attached letter was sent to the following organizations:

Mr. John Sweeney  
President  
AFL-CIO  
815 16th Street, N.W.  
Washington, D.C. 20006

Mr. Douglas Phelps  
President and Chairman  
US PIRG  
218 D Street, S.E.  
Washington, D.C. 20003

Mr. Philip E. Clapp  
President  
National Environmental Trust  
1200 18th Street, N.W., Fifth Floor  
Washington, D.C. 20036

Mr. Larry Schweiger  
President and CEO  
National Wildlife Federation  
11100 Wildlife Center Drive  
Reston, VA 20190

Mr. Roger Dower  
President  
Forest Stewardship Council  
1155 30th Street, N.W., Suite 300  
Washington, D.C. 20007

Ms. Eileen Claussen  
President  
Pew Center on Climate Change  
2101 Wilson Boulevard, Suite 550  
Arlington, VA 22201

Mr. Frances Beinecke  
President  
Natural Resources Defense Council  
1200 New York Avenue, N.W., Suite 400  
Washington, D.C. 20005

Mr. Kevin Knobloch  
President  
Union of Concerned Scientists  
1707 H Street, N.W., Suite 600  
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Mr. Gary Cook  
Director  
U.S. Climate Action Network  
1326 14th Street, N.W.  
Washington, D.C. 20005

Mr. Fred Krupp  
President  
Environmental Defense  
1875 Connecticut Avenue, N.W.  
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Washington, D.C. 20009

Mr. Ned Helme  
President  
Center for Clean Air Policy  
750 First Street, N.E., Suite 550  
Washington, D.C. 20002