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6 IDENTITY VERIFICATION IN A POST-BREACH WORLD

7 THURSDAY, NOVEMBER 30, 2017

8 House of Representatives

9 Subcommittee on Oversight and Investigations

10 Committee on Energy and Commerce

11 Washington, D.C.

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13  
14  
15 The subcommittee met, pursuant to call, at 10:15 a.m., in  
16 Room 2322 Rayburn House Office Building, Hon. Greg Walden  
17 [chairman of the subcommittee] presiding.

18 Members present: Representatives Walden (ex officio),  
19 Griffith, Brooks, Collins, Walberg, Costello, Carter,  
20 Schakowsky, Castor, Tonko, Clarke, Ruiz, and Pallone (ex  
21 officio).

22 Staff present: Jennifer Barblan, Chief Counsel, Oversight  
23 & Investigations; Samantha Bopp, Staff Assistant; Adam Fromm,  
24 Director of Outreach and Coalitions; Ali Fulling, Legislative  
25 Clerk, Oversight & Investigations, Digital Commerce and Consumer

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26 Protection; Elena Hernandez, Press Secretary; Paul Jackson,  
27 Professional Staff, Digital Commerce and Consumer Protection;  
28 Bijan Koohmaraie, Counsel, Digital Commerce and Consumer  
29 Protection; Alex Miller, Video Production Aide and Press  
30 Assistant; John Ohly, Professional Staff, Oversight &  
31 Investigations; Hamlin Wade, Special Advisor, External Affairs;  
32 Jessica Wilkerson, Professional Staff, Oversight &  
33 Investigations; Greg Zerzan, Counsel, Digital Commerce and  
34 Consumer Protection; Julie Babayan, Minority Counsel; Jeff  
35 Carroll, Minority Staff Director; Chris Knauer, Minority  
36 Oversight Staff Director; Miles Lichtman, Minority Policy  
37 Analyst; Dino Papanastasiou, Minority GAO Detailee; and C.J.  
38 Young, Minority Press Secretary.

39 Mr. Griffith. We will go ahead and get started.

40 Welcome to this meeting of the O&I Subcommittee of Energy  
41 and Commerce. So that everybody knows, there are a lot of folks  
42 who are at another hearing downstairs and will be drifting in and  
43 out.

44 Also, I would like to take a point of personal privilege and  
45 recognize Allie Gilmer and Olivia Smoot who are here visiting  
46 today from my district at Auburn High School in Riner, Virginia.

47 They are too young to remember this but I started  
48 representing the Riner area in 1994 in the state legislature. So  
49 it's good to --

50 Ms. Castor. Do you want to stand up?

51 Mr. Griffith. Yes, stand up. Be recognized. Thank you.

52 Thank you again. Welcome. Glad you're here with us today.

53 That being said, let's get started with our business here  
54 today and other folks will join us as we go forward on this very  
55 important issue.

56 We are here today to talk about a very important topic,  
57 identity verification in a post-breach world. This hearing is  
58 especially timely, given several events that have taken place  
59 since the hearing itself was announced last week, including three  
60 newly-discovered data breaches that comprised an additional 58.7  
61 million records as well as two major shopping days -- Black Friday  
62 and Cyber Monday.

63 With consumers rushing to take advantage of holiday sales

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64 both in stores and online, the questions and challenges around  
65 modern identity verification become even more pressing.

66 Data breaches have been increasingly -- have been an  
67 increasing problem over the last several years. In fact, it is  
68 likely that everyone in this room has had their information  
69 included in a recent breach.

70 Between the 57 million accounts comprised in Uber's recent  
71 disclosed 2016 breach, the 145 million accounts compromised in  
72 Equifax's breach, or the 22 million accounts compromised in the  
73 OPM breach as well as many others, I would argue that it would  
74 be difficult to find an American whose information has not been  
75 compromised.

76 While these breaches themselves are troubling enough, they  
77 also raise a subtle more complicated series of questions and  
78 issues around the ways in which organizations including  
79 government agencies, banks, health care organizations, and retail  
80 companies perform identity verification of their citizens and  
81 their customers.

82 It is a well understood concept that, to quote the famous  
83 cartoon on the internet, nobody knows you're a dog when you're  
84 in the internet.

85 This anonymity has many advantages and it is important to  
86 many aspects of the modern internet.

87 However, as the global economy has become more and more  
88 digital and an increasing amount of commerce takes place online,

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89 it also creates significant challenges for organizations  
90 attempting to ensure that they provide information and services  
91 only to authorized individuals.

92 Because these interactions usually take place on opposite  
93 ends of an internet connection with participants rarely if ever  
94 meeting face to face, the ability of organizations to remotely  
95 verify individuals has been a constant struggle.

96 As a result, for years many organizations have relied on a  
97 type of identity verification known as knowledge-based  
98 authentication, or KBA. We are all familiar with this process  
99 even if we don't quite know it.

100 For example, some online accounts ask consumers to provide  
101 answers to security questions such as their mother's maiden name,  
102 the make and model of their first car, or the street on which they  
103 grew up on.

104 Similarly, when consumers attempt to open new credit lines  
105 they are often asked a series of multiple choice questions that  
106 may ask who provided a consumer loan and in what year.

107 These are all examples of KBA. The effectiveness of KBA  
108 depends on a very important assumption -- that information such  
109 as birthdays, mothers' maiden names, addresses, work histories  
110 and other KBA attributes remain relatively secret.

111 In today's post-breach world, this is a tenuous assumption.  
112 Add the wealth of personal information consumers voluntarily  
113 share about their lives through social media and this assumption

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114 appears almost laughable.

115           So what do we do? If modern commerce and many other services  
116 including government services rely on KBA for identity  
117 verification and that verification is no longer as secure or  
118 reliable as it was in the past, we need new strategies and new  
119 technologies to ensure that consumers are protected and economic  
120 growth continues and we need them quickly.

121           With the exponential growth of connected devices and  
122 services, it is likely that we will see more data breaches more  
123 often, not less.

124           Luckily, we are not starting from scratch. In the public  
125 sector, the National Institute for Standards in Technology -- NIST  
126 -- spent the past several years developing strategies and  
127 frameworks for identity verification under their Trusted  
128 Identities Group -- TIG.

129           As a part of this work, NIST's TIG has provided funding to  
130 pilot programs looking to develop, implement, and leverage  
131 innovative new technologies that move organizations beyond KBA.

132           Similarly, in the private sector, many companies and  
133 organizations from a wide variety of sectors have come together  
134 to create the Fast Identities Online, or FIDO, Alliance.

135           The FIDO Alliance provides a forum for collaboration and  
136 cooperation around the development of standards-based  
137 interoperable technologies. These standards are freely  
138 available and already deployed in the products of companies like

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139 Google and PayPal.

140 Our witnesses today will not only help us understand the  
141 cumulative impact of the dozens of data breaches that have  
142 occurred in recent years go also assess how current practices can  
143 and should be improved to protect consumers and their information  
144 and how it's been breached.

145 Today's hearing is the start of what I expect will be a much  
146 longer conversation. But it's a necessary conversation to have  
147 as our world becomes ever more connected. Identity verification  
148 is a challenge that will only continue to grow.

149 Thank you, and I yield back and now recognize Ms. Castor of  
150 Florida for an opening statement.

151 Ms. Castor. Well, thank you, Mr. Chairman, and thank you  
152 for calling this hearing.

153 Mr. Chairman, data breaches are compromising the personal  
154 information of millions of Americans. The Equifax breach earlier  
155 this year, for example, exposed the personal information  
156 including names, Social Security numbers, birth dates, addresses,  
157 and other sensitive data of as many as 145 million Americans.

158 And there have been many more -- Yahoo, JPMorgan Chase, eBay,  
159 Uber. We simply cannot accept this as standard operating  
160 procedure. When companies like Equifax, Yahoo, and Uber fail to  
161 protect the vast information they collect about consumers, it  
162 poses very serious risks.

163 It's not limited to private corporations. Governmental

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164 entities have also failed to adequately protect personal private  
165 data.

166 But with each data breach after each data breach,  
167 compromising more and more of consumers' personal information,  
168 we have got to ask how do we ensure an online identity can be  
169 verified only by the person in question.

170 I also think it's important that we not forget that companies  
171 should be held accountable when they fail to protect our data.

172 The Equifax breach exposed the personal information of  
173 nearly half of the American population and it could have been  
174 prevented by applying basic security standards.

175 So what is the recourse? What is the appropriate recourse?  
176 I know that experts are working to develop methods to better  
177 protect online identities and I would like to hear what your  
178 recommended solutions are.

179 Under President Obama, the White House released the National  
180 Strategy for Trusted Identities in Cyberspace. It's a framework  
181 for public and private collaboration on protecting digital  
182 identities and improving online transactions.

183 So building on that effort, companies have begun  
184 experimenting with ways to improve identity verification and  
185 authentication.

186 I would like to hear about some of these solutions as well  
187 as what we can do to protect consumers' privacy. As more and more  
188 of our lives are online, it is equally important that we ensure

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189 that these systems are secure and that the ways in which we access  
190 these systems are protected.

191 I would like to thank our witnesses -- Mr. Jeremy Grant, Mr.  
192 Troy Hunt, Mr. Ed Mierzwinski -- for coming today to discuss the  
193 principles and various challenges in verifying online identities.

194 Each of you brings a wealth of knowledge and experience to  
195 this hearing and it's a pleasure to have you here today. Thank  
196 you, and I yield back.

197 Mr. Griffith. I thank the gentlelady.

198 I now recognize the chairman of the full committee, Mr.  
199 Walden of Oregon.

200 The Chairman. I thank the chairman, and we appreciate your  
201 leadership on this and so many other issues, and we want to thank  
202 the witnesses for being here today.

203 We have another hearing going on downstairs on the  
204 anniversary of the 21st Century Cures legislation so I am bouncing  
205 back and forth today.

206 Today's hearing is about the future of digital commerce, as  
207 we all know, and it's about the future of how we ensure the person  
208 on the other end of an online transaction is in fact the person  
209 they claim to be. What a concept.

210 For years, we have relied on user names, passwords, and  
211 knowledge-based questions to confirm a user's identity. It's not  
212 a particularly sophisticated process. Your mother's maiden name  
213 or the make and model of your first car aren't exactly reliable

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214 forms of verification.

215           Regardless, this process was suitable for a period of time  
216 in the evolution of our connected world but that time has long  
217 since passed, as we all know.

218           As noted by one of our witnesses today, it was almost a decade  
219 ago that the 2008 Commission on Cybersecurity for the 44th  
220 presidency highlighted identity as a frequent attack vector for  
221 cyberattacks.

222           This prompted the previous administration to launch the  
223 National Strategy for Trusted Identities in Cyberspace, or NSTIC.

224           As we will hear today, this high-level federal attention  
225 encouraged the progress but we still have a long ways to go.

226           How far? Well, according to Verizon's annual data breach  
227 investigation report, about 80 percent of breaches last year used  
228 identity as a point of compromise -- 80 percent.

229           What has changed to make existing identity management  
230 practices so ineffectual and vulnerable to attack? There are a  
231 number of factors at play but the underlying answer is fairly  
232 simple.

233           Today, the information necessary to compromise identity is  
234 readily available to those who wish to find it. We live in a  
235 post-breach world. Just look at the massive breaches that have  
236 occurred over the last several from Target and Home Depot to Yahoo,  
237 Anthem OPM, Equifax and, most recently, Uber, to name a few.

238           I would be surprised if anyone in this room has not had at

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239 least some portion of their personal details stolen in the last  
240 two years, let alone their digital lifetime.

241 I remember a former colleague from Michigan who chaired the  
242 Intelligence Committee, Mike Rogers, used to say there are two  
243 types of companies in America -- those that know they've been  
244 breached and those that don't.

245 It is not, however, just stolen data that undermines current  
246 identity verification practices. The explosion of social media  
247 is also a factor.

248 Every day, consumers voluntarily post, tweet, and share  
249 details about their lives, adding to the rich data set of  
250 information available to malicious actors.

251 One of our witnesses, Mr. Hunt, is a global expert on these  
252 issues and that's why your testimony is so very valuable to our  
253 work, especially on how bad actors can compromise identity through  
254 the collection of personal information and data that already  
255 exists in the digital universe.

256 He endured a 27-hour journey to be here, I am told, and I  
257 suspect his testimony will be illuminating for all of us. I  
258 thought I had a long trip back and forth to the West coast every  
259 week.

260 We can no longer ignore the current reality. Whether  
261 through theft or voluntary disclosure, our information is out  
262 there and this is not likely to change.

263 Social media will continue to grow. Social, cultural, and

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264 economic benefits are just too great for it not to. Likewise,  
265 digital commerce and online transactions are integral to our  
266 economic prosperity both now and in the future.

267 As our lives become increasingly entwined in the digital --  
268 with the digital space, this must come with an acceptance that  
269 our information will always be at risk.

270 Such is the nature of the cyber threat we face and there is  
271 no perfect security in the connected world. But that makes it  
272 even more important that we find ways to reduce vulnerabilities  
273 in our digital ecosystem.

274 Clearly, identity is one of those weaknesses. So therefore,  
275 I look forward to the work this committee is doing and the  
276 testimony you all have submitted to us and the policies that will  
277 develop, moving forward.

278 With that, Mr. Chairman, I yield back the balance of my time  
279 and, again, thank your witnesses for being here and, as I said,  
280 I've got a couple of these I have to bounce between. But we  
281 appreciate the work you're doing.

282 Mr. Griffith. Thank you, Mr. Chairman. I appreciate that.

283 I will tell you that Mr. Hunt not only sacrificed with the  
284 27-hour flight to get here but also put on a suit and tie for us  
285 where he normally wears jeans and a black t-shirt, according, at  
286 least to his comments on the internet.

287 [Laughter.]

288 Mr. Griffith. But anyway --

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289 The Chairman. I was starting to wonder if it's actually him  
290 or a stolen identity before that. But I don't know. Thank you.

291 Mr. Griffith. Anyway, thank you, Mr. Chairman.

292 At this point, I would ask -- oh, I would recognize Mr.  
293 Pallone of New Jersey for an opening statement. Glad you made  
294 it. Thank you.

295 Mr. Pallone. Thank you, Mr. Chairman.

296 I want to -- I have actually got the wrong statement here  
297 from the other committee.

298 Mr. Griffith. We will give you a minute. We have explained  
299 to everybody that we have two hearings going on at the same time  
300 and that folks are having to bounce back and forth so --

301 Mr. Pallone. All right.

302 So let me, again, thank you, Mr. Chairman.

303 So much of our lives today is linked to what we do online  
304 and companies in virtually every sector of the economy collect  
305 vast amounts of personal data about consumers, and these companies  
306 know they are targets for malicious attacks and all too often they  
307 fail to protect the valuable consumer information they collect  
308 and store.

309 For example, recently the ride service company Uber revealed  
310 that it had been hacked more than a year ago, and this breach  
311 reportedly exposed the personal information of 57 million riders  
312 and drivers.

313 This security breach is yet another example of a company that

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314 failed to protect the data of its customers and then failed to  
315 come clean about their security breach, in this case for more than  
316 a year.

317           Then there was the Equifax data breach which compromised the  
318 personal data of more than 145 million Americans, and what's  
319 worse, the Equifax breach compromised personal data like Social  
320 Security numbers and birth dates that are difficult or impossible  
321 to change.

322           And consumers affected by the Equifax breach are vulnerable,  
323 particularly because these identity verifiers can give someone  
324 access to other sensitive information.

325           The committee is still waiting for answers to questions we  
326 asked Equifax both before and after our hearing on the breach and,  
327 obviously, that's unacceptable so, hopefully, we will get  
328 answers.

329           It's also unacceptable to the American people because when  
330 companies fail to protect consumer data consumers pay the price,  
331 sometimes years after a breach.

332           So as data breaches continue to compromise our personal  
333 information, it's important that we explore how consumers and the  
334 holders of consumer information can verify that individuals are  
335 who they say they are online.

336           For example, how many times has each of us been asked to  
337 provide the last four digits of our Social Security number to get  
338 access to other information?

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339 But how do we protect consumers' digital identities,  
340 especially after the Equifax data breach exposed the Social  
341 Security numbers of nearly half the U.S. population.

342 And as companies suggest that they may move to behavioral  
343 and biometric verifiers, are we comfortable with how much more  
344 personal information will be collected and used?

345 Are we comfortable with trusting that companies will keep  
346 this data secure? And these are important questions now facing  
347 the world of digital commerce.

348 According to the Identity Theft Resource Center, as many as  
349 1,190 data breaches have occurred so far this year. Any data  
350 breach exacerbates the issues the public is facing in verifying  
351 their identities and authenticating access online.

352 Hackers and other malicious actors erode the trust we have  
353 online by using the data they've been able to glean about each  
354 and every one of us, and that's not good for business and it's  
355 certainly not good for consumers.

356 So, again, I just want to thank our witnesses for being here  
357 today to discuss the latest in identity verification and the  
358 challenges of protecting people's data and I believe that unless  
359 we act and pass meaningful legislation we will continue to see  
360 more data breaches and the unfortunate ripple effects that result  
361 from them.

362 I don't know if -- you don't want to add anything? All right.  
363 I yield back, Mr. Chairman.

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364 Mr. Griffith. Thank you very much for yielding back. I  
365 appreciate that, Ranking Member.

366 With that being said, I would now ask for unanimous consent  
367 that the members' written opening statements be made a part of  
368 the record. Without objection, they will be so entered.

369 I would now like to introduce our panel of witnesses for  
370 today's hearing and appreciate all of you being here.

371 First, we have Mr. Troy Hunt, the information security author  
372 and instructor for Pluralsight. Next is Mr. Jeremy Grant, who  
373 serves as the managing director of Technology Business Strategy  
374 at Venable. And finally, we have Mr. Ed Mierzwinski, who is the  
375 consumer program director at U.S. PIRG, or PIRG.

376 Thank you all for being here today and I look forward to your  
377 testimony and we appreciate you providing that testimony. We  
378 look forward to the opportunity to discuss identity verification  
379 with you all.

380 As you all are aware, the committee is holding an  
381 investigative hearing and when doing so it is the practice of this  
382 committee -- this subcommittee of taking that testimony under  
383 oath.

384 Do any of you have an objection to testifying under oath?

385 Seeing none, the chair then advises you that under the rules  
386 of the House and the rules of this committee, you are entitled  
387 to be accompanied by counsel.

388 Do any of you desire to be accompanied by counsel during your

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389 testimony today?

390 Seeing no request for counsel, in that case would you please  
391 rise and raise your right hand, and I will swear you in.

392 [Witnesses were sworn.]

393 Seeing affirmative answers from all, you are now under oath  
394 and subject to the penalties set forth in Title 18 Section 1001  
395 of the United States Code.

396 You may now give a five-minute summary of your written  
397 statement and we will begin with you, Mr. Hunt.

398 Thank you so much for being here. You have five minutes.

399 STATEMENTS OF TROY HUNT, INFORMATION SECURITY AUTHOR AND  
400 INSTRUCTOR, PLURALSIGHT; JEREMY A. GRANT, MANAGING DIRECTOR,  
401 TECHNOLOGY BUSINESS STRATEGY, VENABLE, LLP; ED MIERZWINSKI,  
402 CONSUMER PROGRAM DIRECTOR, U.S. PIRG

403

404 STATEMENT OF MR. HUNT

405 Mr. Hunt. Vice Chairman Griffith, Ms. Castor, and  
406 distinguished members of the House Energy and Commerce Committee,  
407 thank you for the opportunity to testify today.

408 My name is Troy Hunt. I am an independent information  
409 security author and instructor for Pluralsight. I am also the  
410 creator of data breach notification service known as Have I Been  
411 Pwned.

412 In my time running this service, I've analyzed hundreds of  
413 individual data breaches containing many billions of records and  
414 I've observed first hand both the alarming increase in incidents  
415 and, indeed, the impact they are having on people's lives.

416 This testimony draws on my experiences running the service  
417 and describes the challenges we are now facing in a time where  
418 data breaches have become the new normal.

419 When we talk about data breaches, we are really talking about  
420 a range of different types of events that can lead to the exposure  
421 of their personal information.

422 We typically think of malicious actors exploiting  
423 vulnerabilities and protected systems and, indeed, that's an

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424 enormous prevalent and alarming situation.

425 But increasingly we also see data breaches occur as a result  
426 of simple human error. For example, accidentally publishing data  
427 to an unprotected publicly-facing server where it's then  
428 discovered by intended parties.

429 We have a perfect storm of factors that are causing both the  
430 frequency and scale of these incidents to accelerate. Cloud  
431 services have made it easier than ever to publish data publicly,  
432 and that has helped to drive the expansion of other online  
433 services, which have in turn increased the overall attack surface  
434 of the internet.

435 At the same time, we have the rapidly growing internet of  
436 things, collecting classes of data we simply never had digitized  
437 in the past and, increasingly, we are seeing that information  
438 appear in data breaches, too.

439 Organizational attitudes to our personal information lead  
440 to data maximization. That is a desire to collect as much of it  
441 as possible, often well beyond the scope of what is actually needed  
442 by the service it's being provided to.

443 Frequently, this is without informed consent, particular by  
444 the likes of data aggregators and, indeed, we have seen them suffer  
445 data breaches, too, both here in the U.S. and overseas.

446 Now, data is viewed as an asset yet organizations fail to  
447 recognize that it is also a liability. Exacerbating exposure of  
448 data is a rampant trading scene. Data is not only sold for profit

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449 but regularly exchanged by individuals building personal  
450 collections.

451 I liken it to kids exchanging baseball cards, except that  
452 unlike trading a physical commodity, the exchange of data breaches  
453 is more like making a photocopy, as the original version still  
454 exists.

455 Once it enters circulation, it is impossible to contain it.  
456 The data breach genie is out of the bottle. We are also learning  
457 how much we don't know as significant data breaches that occurred  
458 years ago come to light.

459 We have no idea how many more unknown incidents are out there,  
460 and not only do we not know which organizations have lost their  
461 data and are unaware of it themselves, we don't know which ones  
462 are deliberately concealing data breaches.

463 There is a lack of accountability when a breach does occur.  
464 We know this because very little changes in the industry  
465 afterwards.

466 We constantly see large data breaches and people ask, will  
467 this be the watershed moment where we start taking these breaches  
468 more seriously.

469 Yet, nothing changes and we merely repeat the same discussion  
470 after the next incident. We are also disclosing large amounts  
471 of personal data of our own free will, such as our date of birth,  
472 by social media.

473 We think nothing of it because a growing proportion of the

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474 population has never known a time where we didn't do this. They  
475 are the internet natives that have grown up in an environment of  
476 personal information sharing.

477 Consider the impact on knowledge-based authentication, the  
478 very premise that there is information that you know that is  
479 sufficient to prove your identity.

480 Mr. Griffith. All right. Mr. Hunt, I apologize to knocking  
481 you off but we have gotten word from our technical folks that the  
482 microphone is not close enough to your mouth and we need that.

483 I can hear you fine but apparently the folks recording this  
484 for later cannot. So --

485 Mr. Hunt. I will continue from here, a little bit closer.

486 Mr. Griffith. Thank you, sir.

487 Mr. Hunt. Consider the impact on knowledge-based  
488 authentication, the very premise that there is information that  
489 you know that is sufficient to prove your identity. That same  
490 information is increasingly public.

491 My dad recently had some help setting up a new broadband  
492 connection, and after calling up the provider the first thing they  
493 asked him was his date of birth. That's the same personal  
494 attribute I had exposed after I donated blood and that  
495 subsequently appeared in a data breach.

496 And that is really the challenge we have today, the premise  
497 of authenticating one's self with information that only they  
498 should know, yet is increasingly in the public domain.

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499           That worked years ago when information was contained in a  
500 small number of silos but that's not the world we live in today.  
501 And consequently, our assumption about who knows what has to  
502 change accordingly in the age of the data breach.

503           Thank you very much.

504           [The prepared statement of Mr. Hunt follows:]

505

506 \*\*\*\*\*INSERT 1\*\*\*\*\*

507 Mr. Griffith. Thank you. I appreciate that, and now  
508 recognize Mr. Grant. Yes, got to turn on the mic.

509 Mr. Grant. Let's me try that again.

510 Mr. Griffith. There you go.

511 STATEMENT OF MR. GRANT

512

513 Mr. Grant. Good morning, Vice Chairman Griffith, Ms.  
514 Castor, members of the committee. Thank you for the opportunity  
515 to discuss identity with you today.

516 As background, I've worked for more than 20 years in both  
517 industry and government at the intersection of identity and  
518 cybersecurity.

519 In 2011, I was selected to lead the National Strategy for  
520 Trusted Identities in Cyberspace, or NSTIC, which was a White  
521 House initiative focused on improving security, privacy, choice,  
522 and innovation online for better approaches to digital identity.

523 In that role, I built out what is now the Trusted Identities  
524 Group at the National Institute of Standards and Technology and  
525 also served as NIST's senior executive advisory for identity  
526 management.

527 I left government in 2015 and now lead the Technology  
528 Business Strategy practice at Venable, a law firm with the  
529 country's leading privacy and cybersecurity practice, though I  
530 should note today my testimony represents my views alone.

531 So let me say up front I'm quite grateful to the committee  
532 for calling this hearing today. Identity is a topic that impacts  
533 every American but it's only recently that identity has started  
534 to get proper attention from policy makers in the U.S., and at  
535 a high level the way that we handle identity in America impacts

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536 our security, our privacy, and our liberty.

537 From an economic standpoint, particularly as we start to move  
538 high-value transactions into the digital world, identity can be  
539 the great enabler, providing the foundation for digital  
540 transactions and online experiences that are more secure, more  
541 enjoyable for the user and, ideally, more respectful with their  
542 privacy.

543 When we don't get identity right we enable a great set of  
544 attack points for criminals and other adversaries looking to  
545 execute attacks in cyberspace and, unfortunately, we have not been  
546 doing very well here.

547 Last year, a whopping 81 percent of hacking attacks were  
548 executed by taking advantage of weak or stolen passwords.  
549 Eighty-one percent is an enormous number.

550 It means that it is an anomaly when a breach happens and  
551 identity does not provide the attack factors and, as my colleague,  
552 Troy, will probably discuss today with his website, Have I Been  
553 Pwned, there is now billions of compromised usernames and  
554 passwords that are out there in the marketplace. It is high time  
555 we find a way to kill the password.

556 Outside of passwords, we have seen adversaries go after  
557 massive datasets of Americans in large part so they have an easier  
558 time compromising the questions used in identity verification  
559 tools like KBA.

560 This was illustrated quite vividly by the 2015 hack of the

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561 IRS' Get My Transcript application where more than 700,000  
562 Americans had sensitive tax data compromised.

563 A key takeaway for this committee to understand today is that  
564 attackers have caught up with many of the first generation tools  
565 that we have used to protect and verify identity.

566 The recent Equifax breach might have driven this point home  
567 but the reality is that these tools have been vulnerable for quite  
568 some time.

569 There are many reasons for this and there is certainly blame  
570 to allocate. But the most important question at this point is  
571 what should government and industry do about it now.

572 As I lay out today, I believe the government is going to need  
573 to step up and play a bigger role to help address critical  
574 vulnerabilities in our digital identity fabric.

575 There are five primary areas where government, working  
576 together with the private sector, can help address the weaknesses  
577 of first generation identity verification and authentication  
578 tools and deliver next-generation solutions that are not only more  
579 secure but also better for privacy and consumer experiences.

580 First, when talking about the future of the Social Security  
581 number and whether it needs to be replaced, it is essential for  
582 folks to understand the difference between SSN's role as an  
583 identifier and its use as an authenticator.

584 SSN should no longer be used as authenticators but that does  
585 not mean we need to replace them as identifiers. Instead, let's

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586 just try treating like the widely available numbers that they are.

587 That means that as a country we stop pretending that  
588 knowledge of somebody's Social Security number can actually be  
589 used to prove that they are who they claim to be.

590 Second, along with the SSN let's just recognize how useless  
591 passwords have become as a security tool. There is no such thing  
592 as a strong password in 2017 and we should stop trying to pretend  
593 otherwise.

594 Third, recognize that it's not all bad news out there.  
595 Government and industry have recognized the problem with old  
596 authenticators like passwords and SSNs and they've actually been  
597 working together the last few years to make strong authentication  
598 easier.

599 Multi stakeholder efforts like the FIDO Alliance, which Vice  
600 Chairman Griffith mentioned earlier, have developed standards for  
601 next-generation authentication that are now being embedded in  
602 most devices, operating systems, and browsers in a way that  
603 enhances security, privacy, and user experience. The government  
604 can play a role in helping to drive user adoption.

605 Fourth, while authentication is getting easier, identity  
606 proofing is getting harder as attackers have caught up to  
607 first-generation solutions like static KBA.

608 This might actually be the most impactful area where the  
609 government can help, by allowing consumers to ask agencies that  
610 already have their personal information and have validated it,

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611 in many cases with an in-person process, to then vouch for them  
612 for -- with other parties that they seek to do business with.

613 The Social Security Administration and State Department and  
614 Motor Vehicles have the most to offer here, and this is actually  
615 a concept that was embraced in the 2016 report from the bipartisan  
616 Commission on Enhancing National cybersecurity.

617 Here, the federal government should work to develop a  
618 framework of standards and rules to make sure this is done in a  
619 secure privacy-enhancing way and look at funding work to get it  
620 started.

621 Finally, technology can help solve the problem but better  
622 standards will be needed for companies and agencies to apply it.  
623 Further investments in government research and standards work can  
624 go a long way toward making it easier for any party in the public  
625 or private sector to implement stronger identity solutions.

626 I appreciate the opportunity to testify today and look  
627 forward to answering your questions.

628 [The prepared statement of Mr. Grant follows:]

629

630 \*\*\*\*\*INSERT 2\*\*\*\*\*

631                   Mr. Griffith. I thank the gentleman and now recognize Mr.  
632 Mierzwinski for five minutes.

633 STATEMENT OF MR. MIERZWINSKI

634

635 Mr. Mierzwinski. Thank you, Vice Chairman and  
636 Representative Castor and members of the committee.

637 The Equifax breach was an epic fail in a lot of different  
638 ways. I know that this full committee has held hearings on it.

639 Mr. Walden, the chairman of the full committee, used an  
640 excellent line when he said, "I can't fix stupid," when he was  
641 talking about Equifax's many problems.

642 I agree with the chairman on that but I want to point out  
643 a few other points about Equifax that may not have been pointed  
644 out in that hearing.

645 First of all, I think everybody sees them as a credit bureau,  
646 and that is true -- they are one of the big three credit bureaus  
647 that collect information and sell it for the purpose of employment  
648 and credit and insurance decisions.

649 They are gatekeepers to our financial and economic  
650 opportunity. So it's very important that they do a better job.  
651 In fact, that's their only job is buying and selling data. So  
652 you can't blame Target or even OPM the same way you can blame  
653 Equifax for their many, many epic fails in that -- in that debacle.

654 But I want to point out also -- and the Federal Trade  
655 Commission has issued several reports on this -- Equifax is not  
656 only a credit bureau. It is a data broker, and data brokers,  
657 unlike credit bureaus, are ubiquitous in society and they are

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658 virtually unregulated and they buy and sell information every day  
659 that's very similar to credit reports but unregulated. So we need  
660 to take a look at the data broker system and figure out a way to  
661 regulate it more closely.

662 Second, I think we need to go back to first principles. Mr.  
663 Hunt referred to data maximization. The code of fair information  
664 practices says data minimization should be a goal and the code  
665 of fair information practices is embedded in a number of our laws,  
666 including the U.S. Privacy Act of 1974.

667 So we can't just protect all information. We've got to start  
668 collecting less information and keeping it for shorter periods  
669 of time.

670 We have already heard from several witnesses and members of  
671 the committee about the problem of SSNs as identifiers and  
672 authenticators.

673 But I want to point out that our credit reporting system,  
674 how we obtain credit in society, a bad guy doesn't try to get your  
675 credit report. That's very hard to do.

676 A bad guy gets your Social Security number and goes to a  
677 creditor, and a creditor, being a trusted partner to the credit  
678 bureaus, gets your credit report and gives credit to the imposter.  
679 That's a very flawed system that needs to be fixed.

680 The principal thing that I think Congress should do in  
681 response to Equifax, and I think it's bipartisan, is make credit  
682 freezes free.

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683 Credit freezes are the best way to protect your identify from  
684 financial identity theft. But, unfortunately, they cost money  
685 in most states.

686 The problem of KBA authentication has already been  
687 discussed. I want to point out it's so obsolete it's pathetic  
688 and it also upset -- it's not only bad because imposters can do  
689 one-second searches on the internet and obtain answers to the  
690 questions.

691 Sometimes consumers don't know the answers to the questions.  
692 My colleague was asked how much credit her -- you know, her family  
693 member Chester had. Chester was her dog. He died years ago.  
694 She was five years old. Why is Chester a security question? What  
695 is the name of your first student loan company? Was it Sallie  
696 Mae or was it Navient? They keep changing the names of all of  
697 these companies. It's all ludicrous.

698 On multi factor identification, I think it's a real positive  
699 step. But I do want to point out that biometrics, the third  
700 general multi factor authentication -- something you know,  
701 something you have, and something you are -- privacy groups are  
702 very concerned about databases of biometric information posing  
703 privacy and civil liberties threats.

704 But on the other hand, if my fingerprint is only stored in  
705 my phone, perhaps that's a better solution. I'm very encouraged  
706 by the work that the other witnesses have talked about.

707 The FIDO Alliance and the NIST program have been open source

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708 open standard multi stakeholder investigations of how to improve  
709 our privacy and authentication mechanisms.

710 On the other hand, I contrast that to the credit card PCS  
711 standards that have been imposed on merchants. The Target and  
712 the Home Depot, the Michael's, et cetera -- all the merchant  
713 breaches -- you can't blame the merchants for having to use an  
714 obsolete credit card with a magnetic stripe.

715 And now the -- now the first have gone to a chip card, which  
716 is a type of tokenization, and that is good but they could have  
717 gone further. They could have gone to chip and PIN. They could  
718 have gone to best available technology.

719 So we have made some progress but a lot more needs to be done.  
720 Thank you very much for the time.

721 [The prepared statement of Mr. Mierzwinski follows:]

722

723 \*\*\*\*\*INSERT 3\*\*\*\*\*

724 Mr. Griffith. Thank you. Appreciate that, and we will now  
725 begin the questioning and I will start with questions.

726 Mr. Hunt, in your testimony you talk about the exposure of  
727 data due to accidental misconfigurations of cloud services. You  
728 were certainly spot on.

729 One such misconfiguration was discovered in the federal  
730 government this week and it has been reported that this is the  
731 fifth time the government has suffered a similar accidental  
732 exposure this year.

733 Indeed, many companies, including Uber, have suffered  
734 information compromises because of these kinds of  
735 misconfigurations.

736 Why does this keep happening? Is it really that easy to  
737 accidentally share your cloud services with the world?

738 Mr. Hunt. Well, the easy answer to the last question is yes,  
739 it is that easy. It's very often just a simple misconfiguration,  
740 and the difference between, let's say, a storage account within  
741 Amazon being protected and needed credentials in order to access  
742 it and being wide open is literally one configuration that can  
743 take seconds to make.

744 So in terms of why it's that easy or how come this keeps  
745 happening so frequently, very often this is a competency problem.  
746 So people have access to resources such as cloud services that  
747 aren't sufficiently skilled in order to figure out how to  
748 configure them securely. Sometimes it can just be a simple

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749 oversight and there's not enough backup controls to identify when  
750 something like this is exposed publicly.

751           It is also very difficult for organizations because when  
752 cloud services are used they tend to very frequently sit outside  
753 their known address base.

754           So, traditionally, an organization could say these are our  
755 IP addresses, this is the range of our scope of assets and then  
756 you can go onto the cloud and you can put things in totally outside  
757 that construct.

758           And then compounding that as well we have this -- this, I  
759 guess, construct called Shadow IT and for the longest time we have  
760 had the concern of Shadow IT -- people working outside the formal  
761 constructs of the way the IT department and organization should  
762 run.

763           And today, it is very simple for someone in an organization  
764 to go to the likes of Amazon and say, look, I would like a storage  
765 account -- I am going to publish data there, and the IT department  
766 never even knows about it.

767           So there's a number of factors leading to the prevalence of  
768 what is now becoming a very common event.

769           Mr. Griffith. Now, are any of the data breaches included  
770 in your service from such a misconfiguration?

771           Mr. Hunt. From which, sir?

772           Mr. Griffith. From -- from your service.

773           Mr. Hunt. Oh, from misconfiguration?

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774 Mr. Griffith. Yes.

775 Mr. Hunt. Yes, many of them. So we are seeing many  
776 incidents. The perfect example that comes to mind, earlier this  
777 year we had an OIT device called a CloudPet.

778 It is literally a teddy bear with a listening device that  
779 talks to the internet. Their data was left publicly exposed in  
780 a database facing the worldwide web without a password. And,  
781 again, that is just a simple misconfiguration on their behalf.

782 Mr. Griffith. Wow. What can companies do to decrease the  
783 likelihood of this kind of a misconfiguration?

784 Mr. Hunt. It's a combination of things. To me, many of  
785 these incidents, whether it be misconfiguration or flaws in  
786 software, come back to education, and this is the sort of thing  
787 we are trying to do with Pluralsight.

788 Let's try and get education out there to the people that are  
789 building these systems and standing them up. Because so  
790 frequently it is just such a simple little thing and had the person  
791 understood what the ramifications of the configuration change  
792 they're making or the code change they're making was, it wouldn't  
793 have happened. So I would love to see more education.

794 Mr. Griffith. And what are the consequences? I mean, we  
795 can all think of some. But what are the consequences of companies  
796 exposing this kind of data?

797 Mr. Hunt. Really depends on the data. I mean, at the --  
798 at the sort of the least end of the scale very often we are seeing

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799 large amounts of email addresses and passwords.

800 Now, that then often becomes a skeleton key into other things  
801 because we know that people reuse their passwords.

802 So that -- I almost hesitate to say that's the best that could  
803 happen. But when we think about the worst that could happen,  
804 well, now we start to talk about large amounts of very personal  
805 data.

806 So we have been speaking about the impact of things like the  
807 Equifax incident. South Africa just recently had an incident  
808 which was data exposed as a backup on a publicly-facing server  
809 that had information about the entire country and this included  
810 their national identifier, so think about a Social Security  
811 number, which within there also includes date of birth and gender,  
812 and now we have got a whole country saying we literally had all  
813 of its data published on the internet and we know that it had been  
814 obtained by other unauthorized parties and redistributed.

815 But what do we do? And to me, that's sort of the worst case  
816 scenario because now you got a whole country saying, how are we  
817 going to do knowledge-based authentication when the knowledge  
818 about the whole country has gone public?

819 Mr. Griffith. Now, from what I understand, when folks go  
820 back and analyse many security instances like data breaches, they  
821 find that somewhere along the line someone in the organization  
822 chose convenience such as the ability to check their personal  
823 email from their work computer, for example, over security. Have

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824 you found that to be true as well, in your work?

825 Mr. Hunt. Absolutely. I mean, the concern with  
826 convenience -- I will give you a really good analogy -- is very  
827 often I will say to people, look, we might see an application  
828 talking to a database that has effectively server admin rights  
829 -- the most privileged user you could possibly have -- and I will  
830 say to people, why would that happen. And they say, well, it was  
831 easy -- it was much easier to give access to everything than to  
832 start implementing fine-grained permissions. And they are  
833 right, it is much easier. But that then leads to the problems  
834 we have got here.

835 Mr. Griffith. And, sir, how do we make it easier to protect  
836 things -- protect that data?

837 Mr. Hunt. Well, again, I go back to that education side.  
838 This is people making mistakes unknowingly, and when we see these  
839 happen over and over again and we look at the behaviors of the  
840 individuals, very often it is because they've never been taught  
841 what are the ramifications of setting this configuration or  
842 writing code that way.

843 Mr. Griffith. Yes. I do think we all choose convenience  
844 from time to time when we know in our hearts we ought not.

845 With that, I have to yield back because my time is up and  
846 now recognize Ms. Castor of Florida for five minutes of questions.

847 Ms. Castor. Well, thank you, Mr. Chairman.

848 As the Equifax breach made all too clear, there's an

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849 astounding amount of data that is collected by companies and  
850 especially credit bureaus.

851           The Equifax breach, for example, exposed the personal  
852 information including names, Social Security numbers, birth  
853 dates, addresses, other sensitive data of almost 150 million  
854 Americans.

855           Mr. Grant, if this data is out there, should companies no  
856 longer use this information as a component of identity  
857 verification online?

858           Mr. Grant. I wouldn't say that they shouldn't use the  
859 information anymore but they should be smart about the ways in  
860 which they use it and I think there needs to be a recognition,  
861 you know, across government and industry that these  
862 first-generation systems that we were using the attackers have  
863 caught up with them.

864           So let's figure out where it can be valuable in a process  
865 to establish identity or authenticate identity and where it can't  
866 be. I think there are still tools that are out there that are  
867 using some of this data that could be -- you know, I often talk  
868 about, you know, you have an arrow with multiple quivers in terms  
869 of, you know, the tools that you're using.

870           There still may be some value. But I think we need to  
871 recognize that it is been greatly diminished and we need to focus  
872 on next-generation solutions.

873           Ms. Castor. So, Mr. Mierzwinski, a similar question. In

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874 your testimony, you stated in reference to Social Security numbers  
875 that, quote, "you cannot authenticate with a number that is also  
876 an identifier," especially one that anyone can obtain, thanks to  
877 the data breach world that we live in.

878 This seems like a good reason to prevent companies from using  
879 the Social Security number as an authenticator. Is that right?

880 Mr. Mierzwinski. Well, I think you're absolutely right,  
881 Congresswoman, and many people don't know that the Social Security  
882 number was invented so long ago it doesn't even have a correct  
883 check sum number.

884 When you type your credit card number and make a mistake in  
885 an online form, it knows instantly. Your Social Security number  
886 can be completely garbled and it wouldn't know.

887 The first five digits actually aren't really about you.  
888 They're about when you were born and where you got your number  
889 more than unique. So it is a very big mistake.

890 I am encouraged that some of my banks know that when I've  
891 logged on from a new machine or even a new place. But others of  
892 my banks and other companies that I do business with don't ask  
893 me extra questions or don't want to send me a text.

894 So it is uneven how companies are doing better authentication  
895 and, to me, you have also got to penalize them when they make a  
896 mistake.

897 I realize Equifax and other firms will be penalized by the  
898 market. However, I wonder whether regulators need more authority

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899 to penalize companies that lose our info.

900 Ms. Castor. So let's talk about that especially. You  
901 mentioned the data brokers. Even outside of data breaches,  
902 internet-connected datasets contained vast information.

903 A University of North Carolina study showed that data brokers  
904 can obtain almost anything from demographic data to financial data  
905 to travel data.

906 In your opinion, are there adequate safeguards in place to  
907 limit what information data brokers collect, store, and sell about  
908 us? It seemed in your testimony you said no, it is kind of the  
909 --

910 Mr. Mierzwinski. No, despite -- and you can find many items  
911 on the record from me criticizing the credit bureaus and the Fair  
912 Credit Reporting Act for being too weak. It actually is one of  
913 our stronger privacy laws. There are virtually no laws that apply  
914 to data brokers and they are out there in a Wild West ecosystem  
915 of digital collection and selling of information about consumers  
916 in real time, and as I believe the vice chairman pointed out in  
917 his opening statement, a lot more information is being collected  
918 into their databases.

919 Your locational information is, for one, a new piece that  
920 should be protected that isn't protected under many laws.

921 Ms. Castor. So are there any incentives currently in place  
922 for companies to minimize the data they collect and store?

923 Mr. Mierzwinski. Unfortunately, I don't know that there are

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924 enough and there -- public shaming helps but regulatory  
925 accountability would help even more, and companies just feel that  
926 we are not their customers.

927 Consumers are not Equifax's customer. Mr. Smith, the  
928 ex-CEO, said that before numerous committees over the last month.  
929 Business is their customer. We are their product. We need to  
930 get them to think about taking care of us, and they haven't.

931 Ms. Castor. Mr. Grant, thank you for all of your work on  
932 the National Strategy for Trusted Identities. The identity  
933 ecosystem adheres to fair information practice principles, one  
934 of which is data minimization.

935 This is the idea that organizations should collect only  
936 information that is directly relevant and necessary to accomplish  
937 the specified purpose. Is that right?

938 Mr. Grant. Yes.

939 Ms. Castor. So now it seemed to me, in this day and age,  
940 companies want to know everything about you. I am going to ask  
941 you the same question. What incentives are currently in place  
942 for companies to minimize the data they collect and store?

943 Mr. Grant. Well, I will say concerns both about regulatory  
944 enforcement as well as liability that they might face by having  
945 too much data.

946 You know, Mr. Hunt talked before about data maximization.  
947 When I was running the NSTIC program there was a term one of our  
948 staffers coined, which was data promiscuity -- the practice that,

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949 you know, companies are just quite open in terms of collecting  
950 and sharing gobs of data.

951 And I do think one thing you're starting to see now,  
952 particularly when some of that data is exposed in a massive breach,  
953 is other companies take a look at it and say, do we actually want  
954 to have all of this data.

955 And so, you know, now that I am in the private sector I spend  
956 a lot of time working with companies, advising companies on how  
957 to minimize their risk, and I would say there are some companies  
958 that still want to hoard data and there are some that are realizing  
959 that it might be a liability and are actually trying to put  
960 proactive measures in place to reduce the footprint of data that  
961 they have on their customers and really focus only on what they  
962 need.

963 So I do think a mix of regulation and liability does have  
964 an impact in the marketplace. You know, certainly, if you look  
965 across the ocean to what's happening in Europe right now with the  
966 impending implementation of Europe's general data protection  
967 regulation -- GDPR -- there's a lot of companies here in the U.S.  
968 that are still going to be impacted by that and that's also causing  
969 some firms to wake up and reevaluate in some cases what data they  
970 collect, how they store it, how they use it.

971 Ms. Castor. Thank you.

972 Mr. Griffith. I thank the gentlelady for yielding back.

973 Now recognize the gentleman from New York, Mr. Collins, for

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974 five minutes of questions.

975 Mr. Collins. Thank you, Mr. Chairman.

976 And Mr. Hunt, I guess it is 3:00 a.m. right now so I am hoping  
977 you got some sleep on the flight coming up from Down Under.

978 I want to try to put today's hearing maybe in context just  
979 for the everyday person. So many of us -- you know, every three  
980 months one of our credit cards is accessed in some way. Usually  
981 we find out because we get a notification -- a fraud alert from  
982 American Express or Master Card. They've actually got some  
983 algorithm somewhere that says, this looks unusual, or something.

984 So I want to make sure I understand. That's a little --  
985 people doing that, grabbing our credit report and stealing our  
986 numbers is perhaps different than the data breach area, or not?

987 Mr. Hunt. Where it probably differs to credit cards is there  
988 are a lot of different places where credit cards are exposed which  
989 may not be as a result of a data breach.

990 I've had my wife's card compromised several different times  
991 now and, as you say, you hear from American Express --

992 Mr. Collins. Because I am sure she uses it daily.

993 [Laughter.]

994 Mr. Hunt. Well, she does appear to use it regularly,  
995 evidently. When this happens, she will, as you say, get fraud  
996 alerts from the bank.

997 Now, that could have been anything from -- we might have been  
998 in a taxi in a particular location and they scribbled down the

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999 number when they had physical access to it. You give it to someone  
1000 at a restaurant -- that guy behind the counter. It could have  
1001 happened in an incident like that. It could have been that a  
1002 single merchant resold the data after purchasing something  
1003 online.

1004 Now, that's not necessarily the same as someone who was a  
1005 malicious party came along, found a vulnerability in software,  
1006 and sucked out a million different records in one go.

1007 Mr. Collins. Yes. So I wanted to kind of make -- because  
1008 I think sometimes we confuse the two and I think most of us are  
1009 impacted by somebody grabbing our credit card more than not.

1010 Then we got to go to the inconvenience -- getting a new card,  
1011 set up on autopay. You know, I probably have to do that three,  
1012 four times a year even.

1013 So here we are talking about data breach. So now it begs  
1014 the question, when someone is getting that, and I certainly  
1015 understand someone, if they had enough, could try to apply for,  
1016 I don't know, a mortgage, a something.

1017 But that probably doesn't impact too many Americans as much  
1018 as somebody stealing their credit cards.

1019 So it kind of begs the question, these data brokers, as we  
1020 call them -- it sounds like a business because there's guys --  
1021 and it sounds like they're -- are they continuing to try to fill  
1022 out, you know, for, you know, myself, you know, there's people  
1023 with my same name, so I don't know.

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1024 Are they sorting by my last name? My first name? My middle  
1025 initial? As they find out that I, you know, just went to the SPCA  
1026 and got a new cat, you know, what's the cat's name.

1027 You know, how are they sorting this? By Social Security  
1028 number? By address, in multiple ways, and as you said, trading  
1029 baseball cards -- are they doing this for fun? And then once they  
1030 have it, and they're just out there selling it, why can't we catch  
1031 these guys?

1032 If somebody -- I think of Raymond Reddington on "The Black  
1033 List," you know. He'd be the guy buying this stuff. Why can't  
1034 we find them, shut them down? And so that kind of general  
1035 questions. What would you add to that?

1036 Mr. Hunt. I would say one point to maybe sort of  
1037 disambiguate here is when I made the comment about trading  
1038 baseball cards what I am talking about is there are a lot of  
1039 individuals out there who obtain access to data breaches and then  
1040 they redistribute them between peers -- not necessarily  
1041 commercial legal entities like data brokers such as Equifax but  
1042 individuals, in many cases children, sitting in their bedroom  
1043 going, hey, I've got a data breach -- you have got this one --  
1044 let's swap and we'll build up these personal collections.

1045 Now, that is not necessarily with malicious intent but it  
1046 does lead to the redistribution and the growth of the amount of  
1047 data that's out there.

1048 And then in terms of the data brokers, in terms of the legally

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1049 operating entities, very often they refer to data enrichment,  
1050 which is like let's just get as much data as we can about the  
1051 individuals, refine it so that we have very, very clear pictures  
1052 because that makes the product that they offer that much more  
1053 valuable.

1054 And then whether they saw it by your Social Security number  
1055 or your name or your job title, whatever it may be, that got  
1056 significant amounts of data that they can offer people, whatever  
1057 sort of sorting or filtering mechanism they like.

1058 Mr. Collins. So in this case, you're referring to a data  
1059 broker as a legal entity --

1060 Mr. Hunt. Correct.

1061 Mr. Collins. -- not a blacklister that's out there selling  
1062 it?

1063 Mr. Hunt. That's right.

1064 Mr. Collins. All right. So the folks that are out there  
1065 selling it on the darknet or whatever, just walk us through --  
1066 we don't have a lot of time -- how are they finding their customers,  
1067 verifying it is not an FBI or somebody under cover?

1068 Mr. Hunt. Well, they don't always get that right.

1069 [Laughter.]

1070 So how are they selling it? Well, very often we see data  
1071 breaches being traded on the same sorts of marketplaces that are  
1072 trading things like drugs.

1073 So we have seeing very prominent darkweb websites -- the Silk

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1074 Road, Hansa Market, AlphaBay. Now, many of those services have  
1075 now been shut down but others have emerged in their place and they  
1076 operate on Tor hidden services on the darkweb, which does make  
1077 it very difficult many times to actually track them down. So they  
1078 operate illegal marketplaces and data breaches are another  
1079 commodity like heroin.

1080 Mr. Collins. Well, I appreciate all your comments. My time  
1081 is up. I yield back, and thank you for coming up from Australia.

1082 Mr. Griffith. I thank the gentleman for yielding back.

1083 I now recognize Mr. Tonko of New York for five minutes for  
1084 questions.

1085 Mr. Tonko. Thank you, Mr. Chair.

1086 In recent years, as breaches have become more common,  
1087 companies and technology have not kept pace to protect consumers.  
1088 As more breaches occur, more consumers are at risk for identity  
1089 theft and other crimes.

1090 While progress has been made, we must do much more to,  
1091 obviously, protect consumers. Many ongoing concerns were  
1092 brought to the forefront once again with the Equifax breach. More  
1093 than 8 million New Yorkers were affected by the Equifax breach  
1094 including many of my constituents.

1095 One constituent, who I will label as Lee from Albany, asked  
1096 Equifax, why are you using this gross misconduct to turn your  
1097 victims into customers for a paid monitoring service that you will  
1098 profit from.

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1099 Mr. Mierzwinski, can you speak to Lee's concerns that  
1100 companies are profiting off these breaches?

1101 Mr. Mierzwinski. We think it is outrageous and we wish it  
1102 would stop. The companies have turned consumers into cash cows.

1103 They're responsible for keeping our information safe and  
1104 keeping it accurate. They don't, and so instead they say, you  
1105 better buy this credit monitoring service at \$19.95 a month, and  
1106 the marketing of these services is extremely deceptive. Several  
1107 banks have been fined by the bureau and several of the credit  
1108 bureaus have been fined by the FTC.

1109 A third party company, Lifelock, has been fined by the FTC  
1110 and numerous state attorneys general. After it violated the  
1111 terms of its settlement order, it was fined an additional \$100  
1112 million for contempt.

1113 So the marketing of credit monitoring is unfair, and you  
1114 don't need credit monitoring either because you can get your  
1115 credit report for free under federal law. In seven states, you  
1116 can get a second credit report for free from each of the three  
1117 companies.

1118 If you file a fraud alert -- a 90-day fraud alert -- after  
1119 you have been a victim of a breach, you could get an additional  
1120 free credit report, get them every three months, and you have got  
1121 your own free credit monitoring.

1122 But Equifax should not be profiting. We'd like to put a stop  
1123 to it and we'd like them to not charge consumers for freezing.

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1124 Mr. Tonko. Thank you.

1125 And Mr. Mierzwinski, again, you discussed the privacy risks  
1126 that come along with biometrics. Can you elaborate on these  
1127 risks?

1128 Mr. Mierzwinski. Well, very simply, I think that as we put  
1129 our biometric information into databases, it becomes another  
1130 commodity in the cloud.

1131 It becomes another way that you can steal information about  
1132 a consumer, if you steal my fingerprints or my retina scan, it's  
1133 -- you could clone yourself as me in a lot of different ways.

1134 I am not an expert on whether that is being done yet today,  
1135 but we are very concerned and also concerned about the civil  
1136 liberties aspects of government agencies getting access to the  
1137 information in the databases without warrants, et cetera.

1138 Mr. Tonko. Mm-hmm. I thank you for that.

1139 And a 2017 New York Times article described the nightmare  
1140 that Americans face when confronted with identity theft. The  
1141 article referenced a study on identity theft and pointed out that,  
1142 and I quote, "Last year, 15.4 million American victims of identity  
1143 theft lost \$16 billion."

1144 The article continues, describing cases where Americans were  
1145 denied the ability to refinance their mortgages or tax refunds  
1146 were fraudulently sent to hackers and other similar cases.

1147 So Mr. Mierzwinski, many companies use certain information  
1148 to verify someone's identity like a full name, home address, and

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1149 Social Security number. Now with the data for nearly half of  
1150 Americans stolen, is it true that malicious actors could retrieve  
1151 those identifiers?

1152 Mr. Mierzwinski. Absolutely malicious actors can retrieve  
1153 your information in a variety of ways. They can even retrieve  
1154 more information if they've only obtained some.

1155 So the Yahoo breach largely obtained for the bad guys phone  
1156 numbers and email addresses. That's the way that you can then  
1157 conduct phishing and spear phishing exploits to get more  
1158 information from consumers or even call them on the phone and say,  
1159 "I've got your Social Security number. I am going to read part  
1160 of it to you. You read the rest of it to me" -- those kinds of  
1161 gimmicks -- social engineering. It is easier than hacking,  
1162 actually.

1163 Mr. Tonko. Mm-hmm. The article also makes the case that  
1164 we shouldn't necessarily get rid of using Social Security numbers  
1165 to identify someone but that we should stop using it as an  
1166 authenticating factor.

1167 Mr. Grant, do you agree with that?

1168 Mr. Grant. Yes. I wrote an op-ed that was published in The  
1169 Hill about a month ago that made that same point. I think we need  
1170 to understand how Social Security numbers are both an identifier  
1171 and an authenticator and essentially stop recognizing them for  
1172 use of the latter. If I call my credit card company and they ask  
1173 for the last four of my Social Security number, my answer should

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1174 be, "Why in the world would you think that me knowing that actually  
1175 proves that I am me?" My information has been stolen several times  
1176 over. It could be anybody who's calling in making that claim.

1177 But as an identifier, look, identifiers are needed in the  
1178 modern economy. The government needs a way to track how much  
1179 money I am making from both my job and my bank accounts. You know,  
1180 individual companies need an identifier as well.

1181 Let's just treat it as something that's widely available and  
1182 I think once we acknowledge that it is not something that is a  
1183 secret, then we can start to focus on what comes next, which are  
1184 better solutions for identity verification, better solutions for  
1185 authentication that don't have the weaknesses that the ones that  
1186 we are using today have.

1187 Mr. Tonko. Thank you.

1188 And with that, I yield back, Mr. Chair.

1189 Mr. Griffith. I thank the gentleman, and now recognize Mr.  
1190 Costello of Pennsylvania for five minutes for questioning.

1191 Mr. Costello. Thank you, Mr. Chairman. I am going to try  
1192 this with my voice.

1193 To all three of you, I am just going to read through a series  
1194 of questions and ask that you weigh in as appropriate.

1195 You talked -- you spoke in your testimony about the role of  
1196 Social Security numbers both as they are used now and as they  
1197 should be used in the future.

1198 In particular, you're both adamant about the need that we

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1199 don't need to replace Social Security numbers as some have  
1200 suggested we need to.

1201           Instead, you have said that using them or the need to change  
1202 them from using them as identifiers and authenticators to using  
1203 them solely as identifiers.

1204           My questions are oriented in this fashion. Are there  
1205 barriers to moving away from Social Security numbers as both  
1206 identifiers and authenticators? For example, are there  
1207 government regulations that require them in certain instances?

1208           Are there private sector standards that recommend or require  
1209 their collection? And how will these organizations begin making  
1210 the change you suggested?

1211           How expensive both in terms of time and resources would this  
1212 change be and are there any potential down sides, and if so, what  
1213 are they?

1214           Mr. Grant. So I am happy to jump in with that first.

1215           I think one point you raised is there are a lot of entities  
1216 that are required to collect my Social Security number.

1217           I started a new job at Venable five months ago. They needed  
1218 to know my SSN. Any bank account that I open they need to know  
1219 my SSN. And that's for the purpose of an identifier and I don't  
1220 know that there are any real issues there with them continuing  
1221 to use that.

1222           There are issues that are out there in terms of, you know,  
1223 particularly when opening financial accounts. I mean, one big

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1224 problem we have in this country is what, you know, many people  
1225 refer to as synthetic identity fraud -- when you'll see fraudsters  
1226 try and combine a real name and a real Social Security number that  
1227 don't match and then start throwing it into the system in an  
1228 attempt to establish credit, and that's, you know, one way that,  
1229 you know, organizations are then defrauded or people are  
1230 defrauded.

1231 I mean, so, you know, I think there's good reasons to keep  
1232 using the SSN as an identifier but we could also use better systems  
1233 to verify.

1234 One of the things I talked about in my opening statement was  
1235 what government could actually do as a provider of identity  
1236 verification services themselves.

1237 The Social Security Administration knows that there's a  
1238 Jeremy Grant that has my Social Security number that matches but  
1239 if I go to open a new account at a bank today or a mobile network  
1240 operator or anybody else who's collecting it, there's no way to  
1241 electronically verify that with Social Security that that really  
1242 matches up.

1243 There's a paper-based system that requires a wet signature.  
1244 It was a great thing 20 years ago. It is 2017 now. I think you  
1245 could actually help cut down on fraud in new account opening if  
1246 there was an electronic way for Social Security to validate those  
1247 numbers if queried.

1248 I think where there's going to be bigger issues -- you were

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1249 asking about barriers and costs and things like that -- is where  
1250 we replace the Social Security numbers and authenticator.

1251 So I can make fun of the credit card company I called last  
1252 week who asked for the last four of my Social Security number and,  
1253 obviously, there's no security value to that in 2017.

1254 But their next question is, well, then how do I authenticate  
1255 you when I am talking to you on the phone, and that's a much harder  
1256 question. I think there's some interesting products. There's  
1257 new standards that are emerging. There's -- there are ways that  
1258 you can do it. But there tends to be -- the pace of adoption tends  
1259 to lag the creation of new technology.

1260 And so I think this is actually an area where I would love  
1261 to see government partnering with industry focus more is how can  
1262 we identify where those are -- where there are promising  
1263 technologies that could replace the first-generation tools that  
1264 have, you know, started to fail and accelerate the pace of adoption  
1265 everywhere.

1266 Mr. Mierzwinski. I agree.

1267 Mr. Costello. That's a good answer.

1268 Mr. Mierzwinski. Yes. Try to keep some of your time for  
1269 you.

1270 Mr. Costello. Very good. I will yield back, Mr. Chair.

1271 Mr. Griffith. I thank the gentleman for yielding back.

1272 I now recognize Ms. Clarke of New York for five minutes for  
1273 questions.

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1274 Ms. Clarke. I thank you, Mr. Chairman. I thank our ranking  
1275 member. I thank our panellists for their expert testimony here  
1276 today.

1277 And I wanted to bring up the national strategy for trusted  
1278 identities in cyberspace. Under President Obama, the White House  
1279 released this strategy and this spurred the public and private  
1280 sectors to collaborate on issues related to identities and online  
1281 transactions.

1282 Mr. Grant, is it accurate that this strategy laid the  
1283 framework for privacy-enhancing technology as well as identity  
1284 solutions that must be secure and cost effective?

1285 Mr. Grant. Well, I would say it helped. I think where NSTIC  
1286 really helped was throwing down a marker in 2011 for an industry  
1287 that, you know, hadn't really started to think about this yet,  
1288 and when I look at the impact several years later, you know --  
1289 I talked about this in my written statement -- companies that liked  
1290 it came in and said, hey, this is a great idea -- how can we actually  
1291 work with you to come up with solutions that align with it.

1292 Even companies that didn't like the fact that the government  
1293 had thrown down a marker still had to pay attention to it because  
1294 their customers were focussing on it.

1295 So when I look at where the market is today, look, we still  
1296 have plenty of problems in the identity space. We wouldn't be  
1297 having this hearing if it wasn't the case. But I think the  
1298 strategy helped and some of the specific activities that we --

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1299 that we sponsored and funded out of NIST during the time that there  
1300 was a national program office implementing NSTIC really helped  
1301 to move the market along at a point much faster than it would have  
1302 gone otherwise and, you know, also pointed the way to, you know,  
1303 create the -- you know, just pointing out basic things like  
1304 security doesn't have to be at odds with privacy.

1305           Security doesn't have to be at odds with user experience.  
1306 Those are concepts -- it is not a radical statement to make but  
1307 there were some vendors in the space who seemed to think that they  
1308 were going to be at odds and this helped -- helped to show that  
1309 there could be other ways.

1310           Ms. Clarke. So what -- can you elaborate a little bit more  
1311 as to what a privacy-enhancing solution may look like in the age  
1312 of data breaches?

1313           Mr. Grant. Sure. So, you know, the concept of privacy  
1314 enhancing it is, you know, how does -- how do you create solutions  
1315 that can actually give people more control over their personal  
1316 information -- have more choice in terms of what attributes they  
1317 choose to share about themselves when they go online.

1318           And, you know, it is a catch-all term. But in terms of  
1319 practical application, I think it is, you know, something you see  
1320 today. Let's say you're logging in to a website with a social  
1321 provider and they now give you radio buttons that, you know, let  
1322 you choose -- do I just share my name?

1323           Do I log in anonymously or do I share -- let's say it is using

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1324 Facebook Connect -- a whole bunch of information about me with  
1325 that site. That's, you know, one example of giving consumers  
1326 choice in a way that's also pretty easy to select, you know, with  
1327 radio buttons, for example, that you can click on or off. That  
1328 is something that we didn't have in the marketplace before.

1329 I think there's other interesting approaches. You know,  
1330 people can get -- we could really go down the rabbit hole in terms  
1331 of talking about privacy-enhancing encryption, which is an area  
1332 that I will say there's been a ton of R&D done but I would say  
1333 we still have barriers in the marketplace in terms of coming up  
1334 with systems that can scale.

1335 I know there's really a commercial -- a need for. We, you  
1336 know, funded a lot of research there as well and NIST continues  
1337 to do good work there today. That's probably some of the next  
1338 generation work, I think, in terms of where the market focus is  
1339 next.

1340 Ms. Clarke. So can you tell us the benefits of a universal  
1341 two-factor authentication or similar types of technologies that  
1342 secure a user's identity?

1343 Mr. Grant. Well, it is a universal two factor. Whether it  
1344 is universal or whether you're just using two-factor  
1345 authentication everywhere. You know, I mentioned in my opening  
1346 statement 81 percent of breaches last year were caused by  
1347 exploiting passwords.

1348 There is a reason for that. The password is really easy to

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1349 compromise and the notion that there's such a thing as a secure  
1350 password just doesn't make sense. You know, a lot of the attacks  
1351 we see these days are speak phishing attacks where you get  
1352 something that looks like a normal login to your email provider  
1353 or your bank but it is not. It is somebody who's inside trying  
1354 to phish your user name and password.

1355 If you have unphishable two-factor authentication behind it,  
1356 that attack doesn't work anymore. Although one problem we are  
1357 actually seeing in the marketplace is some of the first-generation  
1358 tools that we have seen for two-factor authentication -- things  
1359 like getting a code through SMS or, you know, through an app on  
1360 your phone.

1361 That is phishable as well. And so, you know, I keep making  
1362 the point we had solutions that were good for a while and now the  
1363 attackers have caught up with them.

1364 Moving to unphishable authentication -- you know, we have  
1365 talked in this hearing about, you know, standards bodies like the  
1366 FIDO Alliance that are coming up with solutions based on public  
1367 key crypto, which is unphishable. That, I think, is where, you  
1368 know, we need to focus there.

1369 Ms. Clarke. Where we need to go. Okay.

1370 And just sort of in closing, you know, I am glad that we  
1371 somewhat have a roadmap to improve the security of our online  
1372 identities but it seems that more efforts are needed to implement  
1373 these effective solutions and we need to continue to evolve, as

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1374 you have stated, because we sort of get static after a while and,  
1375 of course, there are those who are out there constantly working  
1376 at how to phish and break through.

1377 So thank you for your response today. Hopefully, we will  
1378 heed what you have shared with us today.

1379 I yield back, Mr. Chairman.

1380 Mr. Griffith. I thank the gentlelady for yielding back.

1381 I now recognize Mr. Walberg of Michigan for five minutes of  
1382 questions.

1383 Mr. Walberg. Thank you, Mr. Chairman, and thanks to the  
1384 panel for being here.

1385 Mr. Hunt, I appreciate you coming all that distance. In  
1386 fact, I've often had some sinister thoughts of sending some of  
1387 these hackers, et cetera, back to Darwin, Australia, and let them  
1388 confront some of the wildlife there in that beautiful but  
1389 dangerous part of your great country. But I won't suggest that.

1390 One of the reasons that we are having this hearing today is  
1391 to shine a light on a problem that we think is getting worse,  
1392 namely, that there is so much data available on individuals from  
1393 these various breaches that malicious actors can package or enrich  
1394 data to create very robust profiles of almost any given person.

1395 Is that something that you have seen or heard about and if  
1396 so is it a growing problem?

1397 Mr. Hunt. Yes. Look, it is certainly a concerning thing  
1398 because, obviously, the more personal attributes you can gather

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1399 about an individual the richer the picture you have.

1400 And then when it then comes to things like knowledge-based  
1401 authentication you start to build up many different attributes.  
1402 And in my written testimony I talk about the concern of aggregating  
1403 from multiple services, and they're not always data breaches  
1404 either.

1405 So someone might take certain attributes from one data breach  
1406 -- let's say a name and a birth date. They'll go to another data  
1407 breach and they may get gender and home address.

1408 And then they'll go to open source intelligence sources such  
1409 as LinkedIn, Facebook, Twitter, and aggregate further data  
1410 attributes from there -- your profile photo, your social  
1411 connections. And the real concern I have there is that even  
1412 beyond just data breaches alone there are so many sources of  
1413 information that we literally willing publish ourselves publicly  
1414 that we now have to start to work on this assumption that so many  
1415 known attributes about ourselves, which we did previously  
1416 consider to be personal attributes, are now public and that's the  
1417 concern I have. There's just so many different sources and it  
1418 is not just data breaches.

1419 Mr. Walberg. And that's what makes it so valuable then, that  
1420 --

1421 Mr. Hunt. Oh, absolutely, and I can see why the likes of  
1422 legally operating data aggregators are running great businesses  
1423 these days because there is so much data that they can obtain from

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1424 us.

1425 Mr. Walberg. Yes.

1426 Mr. Grant, as former head of NSTIC, is -- this is likely an  
1427 issue that you're familiar with as well. Did NSTIC look at this  
1428 kind of problem and, if so, what were its conclusions and  
1429 recommendations?

1430 Mr. Grant. So I would say we spend a lot of time looking  
1431 at it in the Trusted Identities Group and NIST continues to focus  
1432 on this.

1433 You know, I think probably the most -- well, there's a lot  
1434 of things that NIST has done in this space that's been impactful.

1435 But one that I would point to are the updated digital identity  
1436 guidelines. One of the NIST special publications, 800-63-3, is  
1437 the title or the code that was put out this past summer, which  
1438 was an effort led by my old office to basically take a look at  
1439 what is the modern state of solutions in terms of what we can use  
1440 for identity verification and authentication in the marketplace  
1441 and also recognize where some of the attackers have caught up with  
1442 some of the old technologies.

1443 And so they published new guidance this past summer which  
1444 I think -- you know, what's been nice about it is not just in  
1445 government but also a number of entities in industry have looked  
1446 at this and said, this is fantastic -- this is a guidebook that  
1447 we can use as we are building solutions for the private sector  
1448 to make sure that we are, you know, both taking into account new

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1449 technologies and new standards that are emerging -- things like  
1450 FIDO as well as make sure that we are not using some of the legacy  
1451 solutions that just aren't as good anymore.

1452           So, you know, certainly, in the topic of identity  
1453 verification, one of the things that the new guidelines did was  
1454 diminish the role of KBA in terms of how much you can trust it  
1455 for identity proofing.

1456           It establishes that there's still a role for it in the process  
1457 of identity resolution, you know, trying to figure out whether  
1458 I am the Jeremy Grant who's actually applying for an account but  
1459 says you cannot use it alone for, you know, full-blown identity  
1460 verification. That was a big change from what we've seen in the  
1461 past.

1462           So, you know, one thing I mentioned in my written testimony  
1463 some of the budget for NIST work in this area has been proposed  
1464 for a cut in 2018 at a time when everybody's looking at, you know,  
1465 where we can actually take some actions after events like the  
1466 Equifax breach. I think we, you know, are going to continue to  
1467 need more funding for research and standards in this area, both  
1468 to help government implement better solutions as well as the  
1469 private sector.

1470           Mr. Walberg. What updated standards are you talking about  
1471 there?

1472           Mr. Grant. There is updated -- well, I think there's other  
1473 work to be done still. So I think NIST has put out digital

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1474 identity guidelines.

1475 I would say two things. One, attackers are always evolving  
1476 and technology is always evolving and so it is something that  
1477 should be updated I would say, you know, on a regular basis rather  
1478 than, you know, a cycle that's every five or 10 years, which is  
1479 often how NIST tackles the special publications.

1480 Beyond that, I think there's other research for areas. You  
1481 know, for example, one of the questions that Mr. Hunt was asked  
1482 before was about the security of cloud services and how entities  
1483 are getting into that.

1484 And often, again, the attack vector there when you're  
1485 guarding against big enterprise class data breaches is through  
1486 identity.

1487 I think NIST could do a lot more work looking at enterprise  
1488 identity and how you actually manage administration,  
1489 authentication, authorization, analytics, and audit -- what I  
1490 call the five A's of the identity life cycle.

1491 There is not great guidance out there anywhere in the world  
1492 and NIST is really well poised to help enterprises apply better  
1493 identity security.

1494 Mr. Walberg. Thank you. My time has expired.

1495 I yield back.

1496 Mr. Griffith. I thank the gentleman for yielding back and  
1497 now recognize Representative Jan Schakowsky of Illinois. The  
1498 gentlelady is recognized for five minutes.

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1499 Ms. Schakowsky. Thank you so much.

1500 As we talk about consumer protection, which has really kind  
1501 of been my bailiwick for a very long time, I have to mention what's  
1502 going on right now at the Consumer Financial Protection Bureau.

1503 OMB Director Mick Mulvaney is serving now as acting director  
1504 as his appointment continues to be challenged in the -- in the  
1505 courts and Mr. Mulvaney has been pretty much a longtime opponent  
1506 of the CFPB and no friend of consumer protection regulations.

1507 He has already put a hiring freeze and a regulatory freeze  
1508 in place at the agency. So Mr. Mierzwinski, I wondered if you  
1509 could just share your thoughts on what is currently going on at  
1510 the CFPB and perhaps how it relates now to this issue also of data  
1511 protection, et cetera.

1512 Mr. Mierzwinski. Well, thank you, Congresswoman, and of  
1513 course, the Consumer Bureau was created after the big collapse  
1514 of the economy and it was designed to be independent of the  
1515 political process that has corrupted a lot of the control of how  
1516 we protect consumers in the financial system.

1517 By appointing -- by suggesting that the head of the OMB, a  
1518 deeply political agency of the White House, could also at the same  
1519 time be the director of the independent Consumer Bureau, we just  
1520 don't think that computes and we support Director Cordray's  
1521 appointment of Leandra English as acting director.

1522 We truly recognize the president has the authority to  
1523 eventually nominate and get someone confirmed by the Senate. But

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1524 we hope that person is qualified as a consumer advocate and is  
1525 not someone who has attacked the bureau and called it a sick, sad  
1526 joke, as the current acting director has.

1527           The Consumer Bureau, in just six years of existence, has  
1528 recovered over \$12 billion -- about \$12 billion for 29 million  
1529 Americans and has restored confidence in the financial system.

1530           So we like -- we'd like to protect it. Going forward, you  
1531 have pointed out one issue that is in conflict there is actually  
1532 data security. Interestingly, the Consumer Bureau gained  
1533 authority over Equifax when it sells credit reports through the  
1534 Fair Credit Reporting Act.

1535           But the Gramm-Leach-Bliley Act under the Federal Trade  
1536 Commission still controls on data security for a number of  
1537 nonbanks including the credit bureaus. That's a real problem.

1538           Ms. Schakowsky. Yes, although before he left, Chairman  
1539 Cordray said that he thought that there ought to be embedded  
1540 regulators at Equifax and companies -- and the other companies.

1541           Mr. Mierzwinski. Well, actually, he does have the authority  
1542 or he did have. The bureau still retains the authority to  
1543 supervise Equifax in the same manner that bank regulators  
1544 including the bureau supervise banks, meaning the ability to be  
1545 there in an embedded basis and look for problems before they get  
1546 bad and also to look at the toxic -- not the toxic but the secret  
1547 sauce that the company uses to generate its credit scores.

1548           There are a lot of things that the bureau can and should do.

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1549 But there is this one little piece of Gramm-Leach-Bliley that says  
1550 the Federal Trade Commission is still the regulator for when you  
1551 have a breach, when you have to notify.

1552 The Federal Trade Commission rule still has not created a  
1553 notification standard at the federal level and this is something  
1554 people may not be aware of. The Federal Trade Commission under  
1555 Gramm-Leach-Bliley cannot impose a penalty for the first  
1556 violation of the data security rules.

1557 The bureau can and any bank regulator can impose a penalty  
1558 for any first violation by companies they regulate. The Federal  
1559 Trade Commission cannot.

1560 Ms. Schakowsky. So regardless of how big the breach is,  
1561 how many people are affected, they do not have the authority?

1562 Mr. Mierzwinski. Not under their statute and not under  
1563 their regulations. They've never done it so I don't believe they  
1564 have the authority and it is been confirmed to me by former staff  
1565 there.

1566 Ms. Schakowsky. Oh, I see. Do I have time?

1567 Well, let me see if I can get to one last question and that  
1568 is about credit freezes. So the long-term risk from data breaches  
1569 underscores the need for strong data security and breach  
1570 notification legislation such as the -- I have a bill called the  
1571 Secure and Protect America's Data Act that I introduced with  
1572 Ranking Member Pallone, several other members of this committee.

1573 So, again, Mr. Mierzwinski, when a company fails to protect

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1574 consumers' data, then where does that leave the consumer? And  
1575 let me just add also in the wake of the Equifax breach you have  
1576 talked about making credit freezes free for consumers. How would  
1577 that help?

1578 Mr. Mierzwinski. Well, how -- making credit freezes free  
1579 would give us control of our own data, and by the way, that has  
1580 almost become a bipartisan issue.

1581 The next step is to make credit freezes the default on switch.  
1582 Make the consumer information always protected until the consumer  
1583 agrees to turn it on.

1584 Ms. Schakowsky. So the --

1585 Mr. Mierzwinski. The opposite of the current situation.

1586 Ms. Schakowsky. Okay. Thank you so much. I yield back.

1587 Mr. Mierzwinski. Thank you.

1588 Mr. Griffith. Appreciate it. The gentlelady yields back.

1589 I now recognize the gentlelady from Indiana, Mrs. Brooks.

1590 Mrs. Brooks. Thank you, Mr. Chairman, and thank you to all  
1591 of our witnesses for being here.

1592 I am a former federal prosecutor -- former U.S. attorney that  
1593 worked on and prosecuted identity theft cases between 2001 and  
1594 2007. So this is certainly not something new.

1595 I haven't heard very much, quite frankly though, about going  
1596 after the bad guys, and we are talking about the hackers and I  
1597 want to learn a little bit more.

1598 And Mr. Hunt, when you talked about the analogy of it is like

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1599 shopping for heroin or so forth on the darknet and so forth, could  
1600 you please talk with me a little bit more? Because I haven't been  
1601 in that world, quite frankly, since '07 and really want to learn  
1602 a little bit more about the buyers, the sellers, and how do they  
1603 purchase it, select their buyers and sellers.

1604 Do they earn reputations on the darknet? Can you tell us  
1605 a little bit, and then for yourself and maybe Mr. Grant a little  
1606 bit about what kind of cooperation you have engaged in with law  
1607 enforcement.

1608 Mr. Hunt?

1609 Mr. Hunt. I think we can sort of speak to the last part of  
1610 the question first, which is around reputation, so how do people  
1611 establish a reputation.

1612 One of the quite intriguing things when you do see these dark  
1613 market marketplaces or darkweb marketplaces is that in many ways  
1614 they look very familiar.

1615 They look like an eBay, for example, and there are buyers  
1616 and sellers on there that have a reputation that they gain over  
1617 a series of trades. Now, of course, the difference is they're  
1618 not buying iPhones or consumer electronics. It is, literally,  
1619 drugs, data breaches, and so on.

1620 So that's sort of the first part of the answer. The  
1621 establish a reputation. In terms of then identifying who those  
1622 parties are, one of the difficulties we have with privacy and  
1623 anonymity tools is whilst they're very good for maintaining

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1624 privacy and anonymity for people that want to do good things,  
1625 they're also very good at maintaining privacy and anonymity for  
1626 people doing bad things.

1627 Now, we have seen a number of these marketplaces taken down  
1628 over time but, obviously, they are much harder to track down.

1629 I guess to the other points, one of the things that sort of  
1630 concerns us is that there is a thriving marketplace for this data  
1631 and there are, I guess, various shades of gray in terms of who  
1632 finds this data attractive.

1633 That's, clearly, criminals -- those who literally want to  
1634 go out and mount identity theft attacks. They find this data  
1635 attractive.

1636 One of the things that worries me a little bit more is that  
1637 it is also an attractive piece of information for more mainstream  
1638 legitimate organizations who are looking to gain access to this  
1639 data so that they can figure out which of their customers are  
1640 protected.

1641 So we are now seeing very mainstream online web properties  
1642 that many of us know and use on a daily basis that will tell people  
1643 when they have appeared in a data breach and some of these are  
1644 actually purchasing information in order to gain access to that  
1645 to protect their customers.

1646 And, frankly, that -- I am a little bit torn with that because  
1647 I understand the desire to protect their consumers but I also worry  
1648 about the incentives that provides those who are breaking into

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1649 systems.

1650 Mrs. Brooks. Mr. Grant, anything you want to add?

1651 Mr. Grant. Not too much. I mean, my -- look, law  
1652 enforcement is quite important. It is -- I think as Mr. Hunt  
1653 pointed out, it is becoming quite hard to attract people down in  
1654 part because of the international nature of, you know, many of  
1655 the criminal rings that are actually running all of these, you  
1656 know, marketplaces and what not.

1657 I would agree in terms of what, you know, Mr. Hunt said as  
1658 well in terms of the same tools that can protect us and keep us  
1659 anonymous can also be protecting them. So there are definitely  
1660 challenges there.

1661 Mrs. Brooks. Has there also been evidence that  
1662 nation-states besides entities, individuals, criminal  
1663 organizations are involved in this as well?

1664 Mr. Grant. Absolutely. I mean, that's something we  
1665 haven't talked about much. I am sure most of us in this room were  
1666 victims of the OPM breach, which I guess I appreciate that the  
1667 government is giving me credit monitoring services for this.

1668 I don't think that the government of China is looking to  
1669 establish credit in my name. They're interested in looking  
1670 through the 75 pages or so of my SF-86 and figuring out if they  
1671 can compromise me because I have a top secret clearance.

1672 But this is certainly something that has been quite  
1673 interesting to other nation states who are looking to execute

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1674 attacks, you know, both for those purposes as well as just for,  
1675 you know, getting into basic accounts.

1676           Again, if we are protecting access to an account with only  
1677 something like static KBA and they've now stolen the answers to  
1678 those questions, well, then you can get into them and do things  
1679 with them.

1680           You know, likewise, Mr. Mierzwinski talked before about, you  
1681 know, some of the risks of biometrics. All of my fingerprints  
1682 are now sitting in another country somewhere because of the OPM  
1683 breach, which means I wouldn't feel particularly comfortable  
1684 using anything that's doing remote match fingerprint to secure  
1685 anything that I care about.

1686           That said, I am really comfortable with using a fingerprint  
1687 on my phone because you have to come get my device out of my hands  
1688 first before you can compromise it.

1689           Mrs. Brooks. Mr. Mierzwinski mentioned that the credit  
1690 monitoring services maybe have been not very honest in their  
1691 practices.

1692           Do you agree that when we receive these requests after we've  
1693 been a target of a breach that people should or should not be  
1694 accepting those services by the company?

1695           Mr. Grant. You know, I don't think it hurts to accept them.  
1696 Whether you pay for them is another question that I think --

1697           Mrs. Brooks. Right.

1698           Mr. Grant. -- you know, folks are asking right now. Look,

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1699 I think they are helpful because it is good to know if something  
1700 is happening. It is good to be able to monitor your account.

1701 Whether you need to pay for it is another question. From,  
1702 you know, the government perspective as a victim of the OPM breach  
1703 I don't know what value it offers me other than it is nice thing  
1704 to have to be able to keep close watch on my credit.

1705 So it -- you know, value in the service, yes. Whether, you  
1706 know, I want to pay for it as a consumer that's another question.

1707 Mrs. Brooks. Thank you. Thank you all for your work.

1708 Yield back.

1709 Mr. Griffith. I now -- thank you.

1710 I know recognize the gentleman from Georgia, Mr. Carter, for  
1711 five minutes of questioning.

1712 Mr. Carter. Thank you, Mr. Chairman, and thank all of you  
1713 for being here and for your efforts to get here. Appreciate it  
1714 very much.

1715 This is, obviously, very, very important to all of us. I  
1716 want to start with you, Mr. Grant, and just ask you if you can,  
1717 and please dumb it down for me, if you will, what are trust marks?  
1718 Can you just explain that to me?

1719 Mr. Grant. Trust marks -- sure. Best example of a trust  
1720 mark is the Visa logo that's on two credit cards in my wallet.

1721 So that if I go down to the cafeteria here afterwards and  
1722 have lunch with Troy or Ed, the cafeteria doesn't really care which  
1723 credit card I pay with. I got one issued by Capital One and one

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1724 issued by Chase.

1725           Because it is got that Visa trust mark on it, which stands  
1726 for a bunch of standards and operating rules that govern  
1727 everything from how that card's authenticated at the point of sale  
1728 terminal, what security is in place, how long it takes for my bank  
1729 to pay the cafeteria for my lunch, what transaction rate that  
1730 they're actually going to pay in terms of, you know, the fee for  
1731 processing that, and some would argue most importantly if -- let's  
1732 say Chairman -- Vice Chairman Griffith steals my credit card and  
1733 buys lunch for the committee and I contest that with my bank, what  
1734 am I liable for and what's the merchant liable for.

1735           So the trust mark is essentially something that represents  
1736 all those standards and operating rules that in the credit card  
1737 network everybody who's an issuing bank has to follow and  
1738 everybody else has to follow.

1739           In the identity space, one argument -- this was a lot of the  
1740 focus of NSTIC is that we need to create something similar to the  
1741 Visa network before identity, which is that I could have the issuer  
1742 be my state DMV or the Social Security Administration, my bank,  
1743 my mobile network operator.

1744           It could be an advocacy group like the NRA or the ACLU or  
1745 U.S. PIRG, who all could validate my identity a certain way, issue  
1746 me a credential that I could use everywhere and the reason it would  
1747 be trusted is because it has that trust mark.

1748           Mr. Carter. Well, that's really what I am getting at because

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1749 as I understand it, the Trusted Identities Group has actually  
1750 farmed out, if you will, pilot projects and the Georgia Tech  
1751 Research Institute has actually come up with the emphasis on the  
1752 machine-readable trust marks, and it is been very successful and  
1753 the results have been positive, particularly when it was -- when  
1754 it was over a trusted framework and that would encourage greater  
1755 trust.

1756 How can this be implemented in industry? How can we use  
1757 this?

1758 Mr. Grant. So I don't think -- you know, a little bit of  
1759 background on the GTRI pilot that was one of the ones that I  
1760 selected for funding when I was, you know, running the NSTIC  
1761 program and the idea was, you know, how can you do something for  
1762 identity that's, you know, similar to what you see in financial  
1763 services.

1764 I would say, you know, where it has gone as a pilot, it was  
1765 a great -- look, it is a pilot. It is a proof of concept,  
1766 basically. It isn't something that's been picked up yet by  
1767 industry.

1768 What I can say, though, is that work is being looked at by  
1769 -- I don't want to break confidentiality with anybody I am, you  
1770 know, doing work with now.

1771 Mr. Carter. Right. Right.

1772 Mr. Grant. But some bigger players that matter in the  
1773 ecosystem who are actually looking at taking that similar concept

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1774 and actually developing a, you know, broader federated identity  
1775 system that could be led by the private sector for making it easier  
1776 for consumers to identify themselves.

1777 The idea would be to basically leverage work that's being  
1778 done there already with I can actually say some financial  
1779 services.

1780 Since banks know you, thanks to the Know Your Customer rules  
1781 that they go through and you might trust your bank -- not everybody  
1782 does but some might -- how could they vouch for you other places  
1783 when you're looking to open up a new account.

1784 Mr. Carter. Right. But do you agree that this is kind of  
1785 the route we ought to be going?

1786 Mr. Grant. I think -- yes, I think it is a big part of the  
1787 solution. I don't know that trust marks are going to solve  
1788 everything. You know, look, so we did some good things with  
1789 NSTIC.

1790 One of the things we didn't do is solve all the problems and  
1791 it is because it is really complicated and there's a whole bunch  
1792 of, you know, whether it is legal barriers, technical barriers,  
1793 how do you create something that's really easy for consumers to  
1794 use. There's issues that are out there.

1795 For as much as everybody loves to beat up on KBA and what  
1796 the credit bureaus do, there's a reason it is been used so much  
1797 in the market for years because that for many people it is work.

1798 Mr. Carter. Right.

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1799 Mr. Grant. I am applying for a new credit card. I can do  
1800 something instantly. When I went to lease a new car for my wife  
1801 a year ago, I was able to get quick credit.

1802 So I don't want to suggest we throw the baby out with the  
1803 bath water because there's problems. It is more realizing where  
1804 attackers have caught up and how do we develop better solutions.

1805 Mr. Carter. Okay.

1806 Mr. Hunt, any -- any comments on trust marks and how it can  
1807 be implemented into the private sector?

1808 Mr. Hunt. I think I would probably defer back to Mr. Grant  
1809 as the expert on trust marks there.

1810 Mr. Carter. Right. Right.

1811 Were there any other new technologies that you find  
1812 interesting and perhaps that have some potential?

1813 Mr. Hunt. I think ultimately we are going to see an  
1814 augmentation of different practices. I mean, many people, for  
1815 example, say, well look, is the answer biometrics or is the answer  
1816 physical tokens.

1817 And where we are getting to now is I think an acknowledgement  
1818 that we can't rely on one single knowledge-based authentication  
1819 attribute, for example -- that we do have many other things  
1820 available to us now that we didn't have, say, two, decades ago.

1821 We have ubiquitous mobile devices with internet  
1822 connectivity. We have SMS. We have other forms of identifiers  
1823 like physical YubiKey tokens, for example. And I think the right

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1824 strategy moving forward is going to be the right augmentation of  
1825 those under the right scenarios, depending on the trust level that  
1826 you need to establish.

1827 Mr. Carter. Great. Thank you all again, and I yield back.

1828 Mr. Griffith. I thank the gentleman for yielding back. I  
1829 do have a couple of follow-up questions just to try to clarify  
1830 some things. Staff did a nice job, as they always do, in educating  
1831 me beforehand. But, Mr. Grant, you used the term public encrypto.

1832 Mr. Grant. No, public key crypto.

1833 Mr. Griffith. Oh. And what does that mean?

1834 Mr. Grant. Well, so there's -- we can get really geeky  
1835 talking about cryptography now -- there's essentially two ways  
1836 you can manage cryptographic keys.

1837 One is called symmetric-key, which is when I got a key and  
1838 you know the key, and I have to present the key to you for it to  
1839 match. It is a lot -- similar to the way passwords work.

1840 The other is what's commonly known as asymmetric public key  
1841 cryptography, or PKI for public key infrastructure. It is what  
1842 the Defense Department as well as the federal government had been  
1843 using for years, in many cases in lieu of passwords, in order to,  
1844 you know, come up with unphishable authentication to protect  
1845 federal networks and systems.

1846 At the end of the day, the concept is rather than each entity  
1847 having the same key, I get a key pair, and the public key is known  
1848 to everybody but the private key is only residing with me.

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1849           It can be in my mobile phone. It could be in my computer.  
1850 It can be on a device like the YubiKey, which is -- that Mr. Hunt  
1851 mentioned which is a FIDO standard token, and when I am logging  
1852 in someplace, I am basically asked to sign a cryptographic  
1853 challenge where my public key is presented but the only way I can  
1854 get in is if I have the corresponding private key with me  
1855 physically.

1856           And so the -- we could really go into the details of it in  
1857 ways that would make everybody's head explode. It is not -- this  
1858 is actually one of the problems with -- about the adoption of  
1859 technology, by the way.

1860           It has been very complicated. But I think the most important  
1861 point to keep in mind is it is a way to deliver unphishable  
1862 authentication. It is not based on shared secrets.

1863           And when I talk about how attackers have caught up not only  
1864 to passwords but also things like SMS codes or other one-time  
1865 passwords that are only good for 30 seconds, you know, that 30  
1866 seconds is still enough for a moderately skilled attacker to phish  
1867 my authentication code.

1868           Asymmetric public key crypto is where we should be building  
1869 authentication solutions in the future so that we don't have  
1870 phishable authentication.

1871           Mr. Griffith. All right. I appreciate that.

1872           Mr. Hunt, you travelled a long way. Is there anything that  
1873 you had a burning desire to tell us that you haven't had an

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1874 opportunity already to do so?

1875 Mr. Hunt. I think that the other thing I would add,  
1876 obviously, I am very interested in how do we stem the flood of  
1877 data breaches that we are seeing. And, you know, the things that  
1878 really come to my mind that I would love to see implemented I  
1879 mentioned education.

1880 So we are making lots of fundamental little mistakes.  
1881 Another thing that's very important is making the disclosure of  
1882 these incidents much easier.

1883 So I myself have been in this situation many times where  
1884 someone has sent me data from an organization and just the ability  
1885 to disclose it to the company, to find the right person who will  
1886 listen, who will take it seriously, is enormously difficult.

1887 So I am very supportive of some of the initiatives we are  
1888 seeing like bug bounties. So, for example, companies like  
1889 BugCrowd are running many bug bounties where you as an  
1890 organization can say if someone finds something wrong with my  
1891 systems, I would like to know about it and I will likely pay a  
1892 reward for that. And it is done legally, ethically, and it  
1893 encourages the right behaviors.

1894 And I guess, finally, we'd also like to see more in the way  
1895 of penalties because at the moment there's not enough  
1896 accountability when things do go wrong, and I think we are all  
1897 very curious to see how things like GDPR, which Mr. Grant mentioned  
1898 earlier, how that plays out when it comes into effect in Europe

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1899 in May where potentially an organization can be fined up to 4  
1900 percent of their annual gross revenue.

1901 Now, that starts to sting and we really hope that that  
1902 actually drives more positive behaviors in the industry.

1903 Mr. Griffith. All right. I appreciate that.

1904 Mr. Tonko? Ms. Castor?

1905 Appreciate you all being here. This has been very  
1906 informative. I suspect it'll be one of the more popular reruns  
1907 on CSPAN, for those folks who are really into this, and I have  
1908 learned so much.

1909 Thank you all for your time today and I appreciate it.

1910 And with that, got to go to my script so I don't leave anything  
1911 out. I would remind members that they have 10 business days to  
1912 submit questions for the record and I ask that the witnesses all  
1913 agree to respond promptly to those questions.

1914 Do I need to say anything else? All right. Got all that  
1915 business -- housekeeping taken care of.

1916 With that, the subcommittee is adjourned. Thank you.

1917 [Whereupon, at 11:47 a.m., the committee was adjourned.]